

Islamic Republic of Mauritania

Honour – Fraternity – Justice



Generic Outline for Final Implementation Plan (FIP)

February 2018

Table of Contents

SECTION 1: GENERAL INFORMATION3

SECTION 3: DESCRIPTION OF INTERVENTION ACTIVITIES6

SECTION 4: SUMMARY ANALYSIS.....11

For the Government of Mauritania14

Annex 3: Revised Budget.....15

SECTION 1: GENERAL INFORMATION

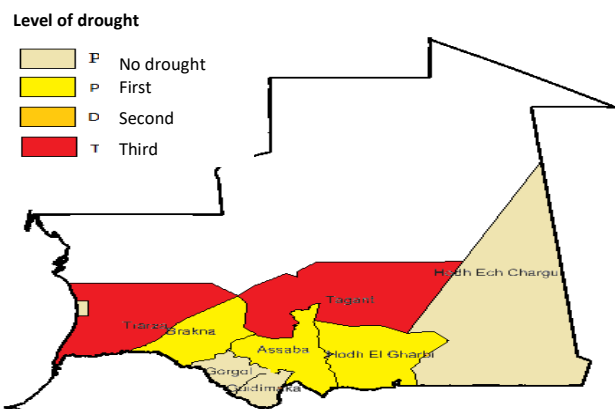
Name of Country:	Islamic Republic of Mauritania	
Contact Person for Final Implementation Plan (FIP):	Sid'Ahmed Ould BOUBACAR Tel: 00 222 22 49 40 43 Email: sidahmedcsa1960@gmail.com	
Bank account details for receiving payout:	The Central Bank of Mauritania Account no.: 021084937	
Coverage period:	<u>Year</u> : 2018	<u>Season</u> : Rainy season 2017-2018
Expected payout amount as of February 2018	USD 2,400,000	
Expected payout date:	February 2018	

SECTION 2: CURRENT DROUGHT SITUATION

1.1 Article 2 of Decree N° 042-2002 dated 04 February 2002 pertaining to the national food security consultation framework in Mauritania governs the monitoring of the agricultural and livestock season. This framework includes a specialised working Group (GTS) which is responsible for monitoring the agricultural season and meets regularly. The GTS includes all Government structures involved in monitoring the agricultural season and the food security [CSA: (Food Security Commission), MA (Ministry of Agriculture), ME (Ministry of Livestock)] and its partners in this field (WFP, FAO, FewsNet).

In its October 2017 report, the GTS concluded that there is an uneven spatial and temporal distribution of rainfall over the entire territory. The rainfall deficit has had an impact on all the traditional production systems: diéri (rain fed), walo (flood recession) and low-lying. The livestock situation is still critical because of the scarcity of pastureland in most of the areas of the national territory. The poorest Wilayas (regions) in terms of cumulative rainfall are Trarza, Tagant, Adrar, Inchiri, Tiris Zemour and northern Brakna.

The lean season will start early for both cattle farmers (stock breeders) and farmers.



1.2 Has a needs assessment exercise been carried out before completing this FIP? Yes No

The Harmonised Framework analysis conducted in November 2017 indicates that between October and November 2017, 11 Wilayas were classified as phase 2 regions (under pressure), 2 Wilayas were classified as phase 1 regions (minimal): Nouadhibou and Tiris Zemmour. And the total number of people experiencing food insecurity is estimated at 378 623.

And for the June-August 2018 period, which is regarded as the projected situation, one Wilaya (Nouadhibou) is classified as a phase 1 region (minimal), 3 Wilayas (Tiris Zemmour, Inchiri and Trarza) are classified as phase 2 regions (under pressure) and 8 of them are classified as phase 3 regions (in crisis).

The 8 Wilayas classified as phase 3 regions are as follows: Hodh El chargui, Hodh El Gharbi, Assaba, Brakna, Gorgol, Tagant, Adrar and Guidimakha. The total number of people experiencing food insecurity is estimated at 602 232.

Moreover, the lack of available pastureland will increase the prevalence of food insecurity in 2018 as compared to the situation recorded during the 2017 lean season.

The results of the nutrition survey show that 10.9% of children aged 6–59 months are suffering from Global Acute Malnutrition (GAM), 2.3% of which are suffering from Severe Acute Malnutrition (SAM)

In view of these facts, the Government has decided to provide assistance to rural populations experiencing food insecurity as from the month of March, by means of the subsidised sale of cattle feed financed by the ARC payout. These measures are part of a global initiative for humanitarian aid organised by the Mauritanian Government.

1.3 The selection of areas requiring aid via the ARC programme has been aligned with the approach adopted by the Government in its global response programme which focuses on the drought factor, whereas the Harmonised Framework considers other parameters.

The different types of intervention in the ARC programme were distributed as follows:

- Support operations of subsidised cattle feed sales in three big pastoral Wilayas

Admin Level 1: Region/Province	Admin Level 2: District	Total Population	Estimated number of people affected	Source
Brakna		349,827	128,000	GTS / FSMS (Food Security Monitoring System) end of 2017
Trarza		273,920	59,100	GTS / FSMS end of 2017
Gorgol		363,018	106,300	GTS / FSMS end of 2017
Tagant		90,300	30,500	GTS / FSMS end of 2017
TOTAL		1,077,065	323,900	

1.4

Admin Level 1: Region/Province	Activity as of 1 st of March 2018	Anticipated Response	
		Min	Max

	Brakna	Needs for cattle feed	4,248 tonnes	8,496 tonnes
	Trarza	Needs for cattle feed	5,277 tonnes	7,916 tonnes
	Tagant Gorgol	Needs for cattle feed	1,231 tonnes	1,846 tonnes
		Needs for cattle feed	4,520 tonnes	6,780 tonnes
	Totals		16,692 tonnes	

1.5	Intervention name	Period (month)	Region/National	Intervention type (select from below list)	ARC Eligible? (tick if yes)
	Assistance to livestock	<i>From March to June</i>	<i>Trarza, Brakna, Tagant, Gorgol</i>	<i>Subsidised sale of cattle feed (wheat)</i>	[x]

SECTION 3: DESCRIPTION OF INTERVENTION ACTIVITIES

The Mauritanian Government is considering making use of ARC funding to provide emergency aid to the population in some of the above-mentioned Wilayas (regions)

Second intervention: Subsidised sale of cattle feed (wheat)

2.1	Was this intervention originally proposed in the Operations Plan? [X] Yes [] No ?			
2.2	Description: This is the subsidised sale of cattle feed to cattle farmers and owners of small stocks and poultry farming (<i>élevages de case</i>) during the postharvest period. The subsidised sale consists in making a certain quantity and quality of cattle feed available to the farmers at a subsidised rate of 1/3 of the selling price on the national market. This means that for a given quantity of livestock feed, the Government makes a repayable contribution of 2/3 of the sale price and the remaining 1/3 is covered by ARC funding.			
2.3	Admin Level 1: Region/Province	Admin Level 2: District	Total Cattle Heads	Targeted Total Head Beneficiaries

	Traza	Rosso, Keur Macene, R’Kiz, Mederdra, boutilimitt, Ouad Naga	No quantitative data		23,600
	Brakna	Aleg, Maghtaa Lahjar, Boghé, Bababé, M’Bagne	No quantitative data		21,989
	Tagant	Tidjikja, Moudjeria, Tichitt	No quantitative data		5,128
	Gorgol	Monguel, Maghama, M’Bout, Kaedi	No quantitative data		18,834
	TOTAL				69,551
2.4	The operation will be implemented by the Government through the Food Security Commission (CSA).				
	Name of Partner Organization	Name of contact at organization	Role and responsibility (EW, M&E, food distribution)	Telephone number	Email address
	Food Security Commission (CSA)	Madam Commissioner	Carries out the strategic decision-making	+222 34 04 44 15	najwa.kettab@gmail.com
	Coordination Unit	Moustapha O Cheikh Abdallahi/ Sid’Ahmed BOUBACAR/ Moulaye Said BABA	Design and programming (planning) of interventions	+222 2249 40 31 +222 22 49 40 43 +222 26 49 40 39	moustaphaoca@yahoo.fr Sidahmedcsa1960@gmail.com moulaye72@gmail.com
	Coordination Unit PAC (Programme of Assistance to livestock)/CSA	Policy Officer/ Programme Coordinator	Piloting interventions	-	-
	Directorate of stocks	Director	Stock Management	-	-
	CSA	Regional Delegate for the CSA	Interventions execution	-	-
2.5	<i>The organisational chart of this intervention is in line with that of the food distribution. The same stakeholders will be involved in the implementation.</i>				
2.6	<p><i>The calculation of the unit cost is based on the data from the last ongoing programme of assistance to livestock</i></p> <p><i>Daily ration per cattle head: 2 Kg</i></p> <p><i>Price per kilogramme: 9 MRU</i></p> <p><i>Transport cost per kilogramme: 1.4 MRU</i></p> <p><i>Implementation cost per kilogramme: 0.4 MRU</i></p> <p><i>The calculation of the subsidised ration:</i></p> <ul style="list-style-type: none"> - <i>1/3 of the purchase price: (3 MRU *2 Kg)= 6 MRU per day* 30 d= 180 MRU/per month,</i> - <i>Transport: 60 KG * 1,4 MRU =84 MRU/month</i> 				

- Implementation: 0,4 MRU * 60 Kg = 24 MRU

In total, 288 MRU/month, i.e. 1,152 MRU over a period of 4 months, or USD 32.332 funded from the ARC payout.

2.7

Admin 1 level: Province/Region	Admin 2 level: District	# of targeted beneficiaries	Total cost for 1 month (targeted * unit cost) (MRU)
Traza	Rosso, Keur Macene, R'Kiz, Mederdra, boutilimitt, Ouad Naga	23,600	6,796,800
Brakna	Aleg, Maghtaa Lahjar, Boghé, Bababé, M'Bagne	21,989	6,332,800
Tagant	Tidjikja, Moudjeria, Tichitt	5,128	1,476,800
Gorgol	Kaedi, M'Bout, Monguel, Maghama	18,834	5,424,192
Totals		69,551	20,030,592

Calculate the cost of covering the targeted population for the entire ARC implementation period.

Total cost of covering activity for the ARC implementation period

*Note: total cost for 1 month * ARC implementation period [number of months]*

80 122 368 MRU, i.e.: USD 2,248,733

NB: USD 1 = 35.63 MRU

2.8

Flow of funds: The funds will be paid directly into account n° 021084937 of the Central Bank, which will then transfer them to the Food Security Commission's bank account at the *Banque Populaire de la Mauritanie*. Based on the intervention schedule, the funds will be allocated to the various structures involved in the implementation such as the procurement and transport logistics department, the implementation services, the monitoring services etc.

2.9

Targeting operation

This intervention targets cattle farmer in three Wilayas, as part of a general subsidised sale operation initiated by the Government and aligned with its targeting and implementation methods. Hence the procedures in the three chosen Wilayas is as follows:

- Identification of the Moughataas (districts) or vulnerable municipalities by means of evaluation methods used by the Ministry of Livestock.
- The scientifically based determination by the Ministry of Livestock of the per head portions.

<p>- The determination of the quotas allocated to each municipality depending on the vulnerability level and estimated herd size</p> <p>- The quota allocated to each cattle farmer depends on the size of his herd and is determined by the cattle farmer's village assembly, with the assistance of an enforcement officer.</p> <p>A special monitoring system will be implemented by the ARC in accordance with specific procedures (monthly monitoring and reporting).</p>												
<p>2.10 <i>Please estimate the procurement requirements and list the possible sources for this procurement.</i></p> <table border="1" data-bbox="224 371 2038 627"> <thead> <tr> <th data-bbox="224 371 443 515">Item</th> <th data-bbox="443 371 667 515">Unit</th> <th data-bbox="667 371 1014 515"># of units needed to support the targeted beneficiaries (from step 2.3) for one month</th> <th data-bbox="1014 371 1305 515">Source(s)</th> <th data-bbox="1305 371 1671 515">Estimated date procurement process will start</th> <th data-bbox="1671 371 2038 515">Estimate time (in days) to procure item</th> </tr> </thead> <tbody> <tr> <td data-bbox="224 515 443 627">Cattle feed (wheat)</td> <td data-bbox="443 515 667 627">A bag of 50 Kg</td> <td data-bbox="667 515 1014 627">12,172 tonnes</td> <td data-bbox="1014 515 1305 627">National market</td> <td data-bbox="1305 515 1671 627">The procurement process for cattle feed has already started.</td> <td data-bbox="1671 515 2038 627">In the course of delivery</td> </tr> </tbody> </table>	Item	Unit	# of units needed to support the targeted beneficiaries (from step 2.3) for one month	Source(s)	Estimated date procurement process will start	Estimate time (in days) to procure item	Cattle feed (wheat)	A bag of 50 Kg	12,172 tonnes	National market	The procurement process for cattle feed has already started.	In the course of delivery
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<p>2.11 Intervention monitoring and evaluation: The CODEP (Departmental Commission) in charge of the product sale draws up a list of all the cattle farmers in each municipality and allocates monthly quotas based on the herd size. Based on this list, inspection missions are conducted to check that the products sold comply with the quotas allocated by the CODEP on the list; their mandate also includes check the payment receipts and the physical inventory in the Food Security Commission (CSA) storage locations. This operation is repeated several times during the operation/procedure.</p> <p>At the national level, the CSA monitoring and evaluation unit inspectors will carry out regular oversight missions, on which reports are drawn up, in the areas identified for intervention in order to ensure that operations proceed smoothly.</p> <p>At the local level, the decentralised government structures and the implementing partners will ensure the monthly monitoring of operational indicators. The collected data are reported to the next level of management.</p> <p>Committees are established at local level to record complaints from the communities with respect to these initiatives. These complaints are then investigated in order to determine responsibility and to impose the necessary penalties.</p> <table border="1" data-bbox="224 1078 1986 1415"> <thead> <tr> <th data-bbox="224 1078 813 1118">Chain of results</th> <th data-bbox="813 1078 1402 1118">Performance indicators</th> <th data-bbox="1402 1078 1986 1118">Verification method</th> </tr> </thead> <tbody> <tr> <td data-bbox="224 1118 813 1230">Result 1: Quicker provision of help to households</td> <td data-bbox="813 1118 1402 1230"> <ul style="list-style-type: none"> First contact with targeted beneficiaries within 120 days from when the funds are paid over by ARC in the relevant country </td> <td data-bbox="1402 1118 1986 1230">CSA, Ministry of Livestock and partners</td> </tr> <tr> <td data-bbox="224 1230 813 1310">Result 2: Rapid implementation of initiatives put in place within the ARC framework</td> <td data-bbox="813 1230 1402 1310"> <ul style="list-style-type: none"> Total duration 180 days from institution of initiatives for execution </td> <td data-bbox="1402 1230 1986 1310">Reports from bodies responsible for implementation, CSA reports</td> </tr> <tr> <td data-bbox="224 1310 813 1415">Result 3 : Feed sale in sufficient quantity and quality to target cattle farmer households within the prescribed time period.</td> <td data-bbox="813 1310 1402 1415"> <ul style="list-style-type: none"> The number of cattle farmers who had actually access to cattle feed </td> <td data-bbox="1402 1310 1986 1415">Field visit for monitoring purposes by CSA and Ministry of Livestock officials</td> </tr> </tbody> </table>	Chain of results	Performance indicators	Verification method	Result 1: Quicker provision of help to households	<ul style="list-style-type: none"> First contact with targeted beneficiaries within 120 days from when the funds are paid over by ARC in the relevant country 	CSA, Ministry of Livestock and partners	Result 2: Rapid implementation of initiatives put in place within the ARC framework	<ul style="list-style-type: none"> Total duration 180 days from institution of initiatives for execution 	Reports from bodies responsible for implementation, CSA reports	Result 3 : Feed sale in sufficient quantity and quality to target cattle farmer households within the prescribed time period.	<ul style="list-style-type: none"> The number of cattle farmers who had actually access to cattle feed 	Field visit for monitoring purposes by CSA and Ministry of Livestock officials
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- Quantities of cattle feed (in tons) actually sold at subsidised price to cattle farmers

Monthly sale report

Risks and assumptions

- *The rate of exchange and inflation risk is controlled*
- *The cattle feed was delivered to the selling sites within the prescribed time limits*
- *The intervention does not reach the targeted livestock,*
- *The structures responsible for the implementation are competent and the coordination is effective.*

#	Risks and assumptions	Likelihood of occurrence of this risk (low, medium, or high)	Describe Impact	Mitigation Strategy: what you will do to make sure this does NOT happen?
1	Foreign exchange rate risk	Low	High impact on beneficiaries who will receive less rations	Acquire the necessary information before each foreign exchange transaction
2	Inflation risk	Low		The State takes all measures to control the level of inflation, especially as the operation is of short duration (4 months) and could escape from this risk that is predictable in the long term
3	Risk that the intervention (s) will not reach the targeted livestock	Very low	Targeted population will be negatively impacted	The CSA has sufficient experience, significant logistics, qualified staff and an effective targeting system to succeed in this action. An objective and transparent targeting system is used to ensure the reliability of the targeting.
4	Delay in procurement of commodities	Very low	Assistance to the population will be delayed. Negative coping mechanism can take place	The CSA and its implementing partners have a proven record of accomplishment in emergency operations. Its logistics and its staff are involved in the implementation.

SECTION 4: SUMMARY ANALYSIS

3.1	Estimated size of the pay-out as of FIP submission (as indicated in Section 1) : USD 2,400,000		
	Intervention Name (enter ARC-eligible interventions from step 1.5)	Intervention Type (enter intervention types from step 1.5)	Proportion of ARC payout allocated to intervention (%)
	Cattle feed	Subsidised sale of cattle feed	100
	Total		100%
			2,400,000
			2,400,000
*Total amount listed here should equal the estimated size of the ARC Payout.			

SECTION 5: STANDARD OPERATING PROCEDURES

#	SOP Name	SOP Details	Responsible Officer	Estimated completion date	Max. turnaround time (days)	Type
<i>Informational and Planning Processes</i>						
01	<i>Monitor food security levels</i>	<i>Intense monitoring of ARV software and other early warning tools to track severity and deterioration of food security situation</i>	<i>Sidaty O Dah ARC expert</i>	<i>November</i>	<i>12 days</i>	<i>Monitoring</i>

02	Obtain Needs Assessment Results	Work with the group responsible for coordinating the larger country drought response to get results from the needs assessment	DOSA Sidi O Zehav ARC expert	November	21 day	Survey
03	Inform partners of pay out	Inform implementing partners, county and sub-county structures	Food Security Commissioner Najwa KETTAB Tel: 34 04 44 15	February	7 days	Consultative meeting
04	Convene coordination meetings	Convene coordination meetings with all implementing partners to plan the intervention(s)	Technical Monitoring Committee CSA /WFP Deputy Commissioner : Mohamed O Khayar Tel: 22 87 86 95	First Monday of the month	On a regular basis	Meeting
<i>Financial Processes</i>						
05	Notification to financial institution to receive ARC funding	Notify the government institution responsible for the receipt of the ARC funding and for the transfer of funds to the implementing partners that a pay-out is expected	Administration and Financial Department (DAF) Zeinebou M/BOLLE Tel: 22 87 78 48	January	2- 3 weeks	Notification of the payout amount and receipt of the account number
06	Notification to implementing partners of funds transfer	Inform implementing partner(s) and/or procurement sources of funds transfer and verify the bank details	Administration and Financial Department (DAF) of the CSA - Director	January	2-3 days	Notification
07	Funds transfer		Administration and Financial	February -May	21-90 days	Funds transfer

		<i>Transfer funds to implementing agencies and/or procurement sources</i>	<i>Department (DAF) of the CSA - Director</i>			
<i>Operational Processes</i>						
08	<i>Targeting and registration(to be done for each ARC-funded intervention)</i>	<i>Identify additional beneficiaries and update beneficiaries' lists</i>	<i>DOSA Moulaye SAID Tel: 26 49 40 39</i>		<i>20 days</i>	<i>Mission</i>
09		<i>Assess completeness of list of beneficiaries in each identified district/county</i>	<i>DAU Fatou Mint Aly Tel: 22 49 00 31</i>	<i>February</i>	<i>30 days</i>	<i>Mission</i>
10	<i>Procurement (to be done for each ARC-funded intervention, where required)</i>	<i>Identify responsible actors for the procurement of goods / supplies</i>	<i>CPPM-Director</i>	<i>February</i>	<i>7 days</i>	<i>Identification</i>
11		<i>Verify that procurement sources and procedures are functional</i>	<i>Regulatory Authority</i>	<i>February</i>	<i>7 days</i>	<i>Checking</i>
12		<i>Initiate the procurement process</i>	<i>CPPM-Director</i>	<i>February</i>	<i>15 days</i>	<i>Procurement</i>
13	<i>Communication</i>	<i>Define the communication strategy to be used among implementing partners (i.e. weekly meetings, monthly meetings, etc.)</i>	<i>The Coordinating Committee chaired over by Mr. Zenabou M /Maouloud, ARC supervisor Tel: 22 49 40 16</i>	<i>Throughout the operation</i>	<i>-</i>	<i>Task</i>
14	<i>Monitoring & Evaluation</i>	<i>Identify additional M&E personnel and training needs, if required</i>	<i>The Coordinating Committee chaired by Mrs Zenab, ARC Supevisor</i>	<i>February</i>	<i>7 days</i>	<i>Evaluation</i>
15		<i>Inform implementing partners of monthly reporting requirements and deadlines</i>	<i>ARC Coordination, Moustapha Cheikh Abdallahi Tel: 22 49 40 31</i>	<i>February</i>	<i>7 days</i>	<i>Task</i>

16		Submit monthly reports to ARC Secretariat	ARC Coordination, Moustapha Cheikh Abdallahi Tel: 22 49 40 31	March	Montly	Report
17		Submit final implementation and financial report to ARC Secretariat	ARC Coordination, Moustapha Cheikh Abdallahi	November	300 days	Report

Operations Implementation Timeline

SOP	Month									Implementing entity
	J	F	M	A	M	J	J	A		
Payout notification										ARC
Payout										ARC Ltd
Procurement										Government structures : CPPM
Targeting of areas and beneficiaries										CSA, Ministry of Livestock, CODEP, village assembly, etc.
Implementation/assistance										CSA, Ministry of Livestock
Monitoring and evaluation										

For the Government of Mauritania

The Food Security Commissioner

Mrs Nejwa KETTA

Annex 3: Revised Budget

<u>Budget</u>							
A. Food					Quantity (mt)	Average value (MRU)	Total (MRU)
Cattle feed (wheat)					16,662	3,000	49,986,000
Subtotal					16,662		49,986,000
B. Transportation cost							
Cattle feed transportation					16,662	1,400	23,326,800
Storage					13,900	60	834,000
Subtotal							24,160,800
Total direct operating costs							74,146,800
Human resources costs							
C. Staff and related cost					Number	MRU value/month	Total (MRU over a period of 6 months)
Government Supervisor for the operation (C.A)					1	30,000	180,000
Operational staff					12	20,000	1,440,000
Inspectors					4	30,000	720,000
Regional delegates					4	10,000	240,000
Operational staff					20	6,000	36,000
Needs assessment and monitoring					5	30,000	900,000
Subtotal							3 516 000
D. Capital expenditure					MRU value per item		
Communications							300,000
Capitalisation workshop							800,000

Tablet				5	15,000	75,000
GPS				5	7,000	35,000
Office consumables (vouchers- logs- pens.....)						300,000
Vehicle rental				10		2,760,000
Subtotal						4,270,000
E. Current expenditure						
					MRU value/month	
Fuel				36,000	38.87	1,399,320
Subtotal						1,399,320
Total direct costs						74,146,800
Total indirect costs						9,185,320
Contingencies (unforeseen costs)						2,179,880
Grand Total						85,512,000